

## Message Text

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ACTION EUR-25

INFO OCT-01 NEA-10 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SPC-03

SS-15 USIA-15 ACDA-19 IO-15 OMB-01 SAJ-01 DRC-01 /144 W

----- 077058

R 111710Z OCT 73

FM USMISSION BERLIN

TO AMEMBASSY BONN

INFO SECSTATE WASHDC 2520

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

AMEMBASSY ANKARA

AMEMBASSY ATHENS

C O N F I D E N T I A L SECTION 1 OF 2 BERLIN 1764

E.O. 11652: GDS

TAGS: PGOV,, PFOR, WB

SUBJECT: GDR RESTRICTIONS ON ACCESS TO BERLIN: MISSION INTERVENTION  
ON BEHALF OF TURKISH CONSUL GENERAL

REF: BERLIN 1733

SUMMARY: MISSION INTERVENED WITH SOVIETS OCTOBER 7 UPON  
REQUEST OF HASAN UNER, TURKISH CONSUL GENERAL IN WEST  
BERLIN, WHO HAD BEEN DENIED PASSAGE TO WEST BERLIN BY GDR  
AUTHORITIES AT MARIENBORN IN CONNECTION WITH RECENT  
INSTRUCTIONS ALLEGEDLY RELATED TO HOOF-AND-MOUTH-DISEASE  
CONTROL. ON MORNING OCTOBER 8 PERMISSION WAS SECURED  
FOR UNER TO CONTINUE TO BERLIN. UK AND FRENCH MISSIONS  
HOLD VIEW THAT WE SHOULD MAKE DEMARCHE TO SOVIETS,  
ON GROUNDS QA VIOLATION, BUT WE BELIEVE UNER'S  
CASE IS NOT ESSENTIALLY DIFFERENCE FROM THOSE OF OTHER  
FOREIGNERS RECENTLY DENIED ACCESS, AND IT IS UP TO  
FRG IN FIRST INSTANCE TO RAISE MATTER WITH GDR IN  
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CHANNELS PROVIDED IN TRANSIT AGREEMENT. END SUMMARY.

2. TURKISH CONSUL GENERAL HASAN UNER TELEPHONED MISSION PROTOCOL OFFICER LATE AFTERNOON OCTOBER 7 TO SAY THAT HE AND FAMILY HAD BEEN DENIED PASSAGE BY GDR AUTHORITIES AT MARIENBORN CHECKPOINT WHILE ATTEMPTING TO RETURN TO WEST BERLIN FROM VACATION IN FRG. UNER SAID HE COULD NOT UNDERSTAND WHY CURRENT GDR RESTRICTIONS BASED ON OUTBREAK HOOF-AND-MOUTH DISEASE SHOULD BE APPLIED TO HIM, WHEN HE HAD NOT BEEN IN TURKEY FOR TWO YEARS. MOREOVER, HE NOTED, HE WAS TRAVELLING ON DIPLOMATIC PASSPORT. UNER ASKED WHETHER MISSION MIGHT INTERVENE WITH SOVIETS TO SECURE PERMISSION FOR HIM TO TRANSIT GDR BY CAR. (GDR AUTHORITIES HAD SAID, SOMEWHAT INCONSISTENTLY, THAT HE COULD TRAVEL BY TRAIN TO BERLIN.) PROTOCOL OFFICER EXPLAINED DIFFICULTIES OF TRYING TO GET IN TOUCH WITH SOVIET EMBASSY LATE SUNDAY AFTERNOON, BUT SAID WE WOULD SEE IF WE COULD BE OF HELP.

3. PROTOCOL OFFICER WAS ABLE TO REACH ACTING SOVIET PROTOCOL OFFICER ADOMAITIS, WHO RELUCTANTLY AGREED TO LOOK INTO MATTER. FURTHER TELEPHONE CALL PLACED SOME TWO HOURS LATER PROVIDED FRUITLESS, AS ADOMAITIS HAD GONE TO THEATER, AND UNER WAS ADVISED TO SEEK ACCOMMODATION FOR NIGHT NEAR HELMSTEDT.

4. MORNING OCTOBER 8 PROTOCOL OFFICER AGAIN TELEPHONED ADOMAITIS, EXPRESSED SURPRISE AT NOT HAVING RECEIVED AT LEAST INTERIM REPLY PREVIOUS EVENING, AND INQUIRED WHETHER IT HAD BEEN POSSIBLE TO DO ANYTHING FOR UNER. ADOMAITIS SAID THAT HE HAD SPOKEN WITH SOVIET EMBASSY COUNSELLOR BELSTASKIY BUT THAT LATTER HAD DECLINED TO INTERVENE ON GROUNDS THAT MATTER COULD MORE APPROPRIATELY BE HANDLED DIRECTLY BETWEEN "OFFICIAL TURKISH REPRESENTATIVES" IN EAST BERLIN AND GDR AUTHORITIES. REMINDED THAT THERE WAS NO TURKISH REPRESENTATION IN EAST BERLIN, ADOMAITIS INQUIRED WHAT INTEREST WE HAD IN UNER'S DIFFICULTIES AND REMARKED THAT IT WOULD BE MUCH EASIER IF WE GOT IN TOUCH WITH GDR AUTHORITIES DIRECTLY. PROTOCOL OFFICER REHEARSED USUAL ARGUMENT WITH REGARD TO LATTER POINT, AND SAID THAT AS ONE OF GOVERNING POWERS TO WHICH

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CONSULATES GENERAL IN WEST BERLIN WERE ACCREDITED WE NATURALLY WERE PREPARED TO BE OF ASSISTANCE WHENEVER POSSIBLE. PROTOCOL OFFICER ALSO EMPHASIZED HUMANITARIAN SIDE OF CASE. ADOMAITIS EVENTUALLY CONSENTED TO RAISE MATTER AGAIN WITH BELETSKIY.

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/144 W

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C O N F I D E N T I A L SECTION 2 OF 2 BERLIN 1764

5. NO RESPONSE WAS RECEIVED FROM SOVIET EMBASSY. POLAD TELEPHONED BELETSKIY TWO HOURS LATER, RECOUNTED FACTS OF CASE, AND REITERATED THAT WE WOULD APPRECIATE ANY HELP SOVIETS COULD PROVIDE. BELETSKIY ALSO ARGUED INITIALLY FOR OUR CONTACTING GDR AUTHORITIES DIRECTLY, BUT WHEN POLAD STRESSED THAT WE REGARDED THIS AS PRACTICAL AND HUMANITARIAN MATTER, HE UNDERTOOK TO SEE WHAT COULD BE DONE.

6. IN EXPECTATION BELETSKIY MIGHT GET WORD TO GDR AUTHORITIES TO ALLOW UNER TO PASS BUT NEGLECT TO INFORM US, WE HAD COMMANDER OF HELMSTEDT DETACHMENT CHECK WITH SOVIET DUTY OFFICER TWO HOURS AFTER POLAD'S CALL, TO INQUIRE WHETHER EAST GERMANS HAD RECEIVED INSTRUCTIONS TO GET UNER THROUGH. RESPONSE TO THIS WAS INCONCLUSIVE, BUT ADOMAITIS TELEPHONED MISSION SHORTLY THEREAFTER TO SAY THAT SOVIETS SAW NO REASON WHY UNER SHOULD ENCOUNTER DIFFICULTIES. WE ACCORDINGLY ADVISED UNER TO ATTEMPT ONCE MORE TO PASS THROUGH GDR CONTROLS, CONFIDENTIAL

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WHICH HE DID SUCCESSFULLY.

7. HAVING BEEN INFORMED BY US ABOUT INCIDENT, BOTH UK AND FRENCH MISSIONS EXPRESSED VIEW THAT OUR STATEMENTS TO SOVIETS SHOULD HAVE BEEN COINED IN STRONGER TERMS, AND BASED ON SOVIET RESPONSIBILITY TO ENSURE THAT QA AND DEPENDENT AGREEMENT (TA IN THIS CASE) WERE ENFORCED. BOTH MISSIONS INDICATED THEY HAVE SUGGESTED THAT ALLIED EMBASSIES CONSIDER POSSIBILITY OF TRIPARTITE DEMARCHE TO SOVIETS ON GENERAL RESTRICTIONS IMPOSED BY GDR ON TURKISH AND GREEK NATIONALS AND ON RECENT VISITORS TO TURKEY AND GREECE. BRITISH ALSO HELD VIEW UNER WAS ENTITLED TO SPECIAL ACCESS RIGHT BY VIRTUE OF HIS ACCREDITATION TO COMMANDANTS.

8. COMMENT: APART FROM FACT THAT CONSULS, UNLIKE MEMBER OF MILITARY MISSIONS, HAVE NO ASSIMILATED RIGHT AS MEMBERS OF ALLIED FORCES, AND, AS FAR AS WE ARE AWARE, NO SPECIAL RIGHTS ON ACCESS ROUTES, WE BELIEVE RESTRICTIONS ON TRAVELLERS IN TRANSIT BETWEEN FRG AND WEST BERLIN IS MATTER FOR FRG TO RAISE IN FIRST INSTANCE WITH GDR IN CHANNELS PROVIDED FOR IN TA. RECENT AGREEMENT REPORTED IN LOCAL PRESS TODAY THAT PASSAGE WILL ONLY BE DENIED TRAVELLERS WHO HAVE VISITED TURKEY OR GREECE WITHIN FIFTEEN DAYS PREVIOUS TO THEIR TRAVEL MAY IN ANY EVENT DEFUSE ISSUE. KLEIN

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